

General Convention of The Episcopal Church 2024 Archives' Research Report

Resolution No.: 2024-A154
Title: Presubmission of Amendments in the House of Deputies
Proposer: President of the House of Deputies
Topic: General Convention, House of Deputies, Rules of Order

Directly Related: (Attached)

2022-A301 Special Rules of Order for the House of Deputies
2015-A152 Adopt New Rules of Order for the House of Deputies

Indirectly Related: (Available in the [Acts of Convention](#) database, searchable by resolution number)

None

In preparing this report, the Archives researched the resolutions in the Acts of Convention database for the period 1973 through 2022, selecting “direct” resolutions that have a substantive bearing on the proposed legislation. The “direct” resolutions are attached and “indirect” resolutions are available in the Acts of Convention database. Committee members who require other research assistance should contact the Archives through the [Research Request Form](#).

A154 - Presubmission of Amendments in the House of Deputies

Final Status: Not Yet Finalized

Proposed by: President of the House of Deputies

Supported by: HOD Special Committee on the Rules of Order

Has Budget Implications: No

Cost:

Amends C&C or Rules of Order: Yes

Requests New Interim Body: No

Changes Mandate Of Existing Ib: No

Directs Dfms Staff: No

Directs Dioceses: No

Directs Executive Council: No

HiA: HD

Legislative Committee Currently Assigned: 01 - Rules of Order/HoD

Completion Status: Incomplete

Latest House Action: N/A

Supporting Documents: No

Resolution Text

Resolved, the House of Deputies amends Rule XIII.B.3.iii of its Rules of Order as follows:

iii. To Amend or Substitute:

a. is used to modify or change a Resolution or motion. This would include a technical change or a substantive change that would alter the meaning or the intent of a Resolution or motion. Amendments must be related to the item in the Resolution or motion that they are trying to change.

b. Secondary Amendments are:

1. proposed changes to an amendment. Secondary Amendments must relate to the specific subject of an amendment and may not be used to alter other parts of a Resolution or parts not affected by an amendment.

c. has the following characteristics:

1. Primary amendments must be filed with the Secretary before the start of the Session at which the matter will be considered and will be published by the Secretary;
2. The proposer may withdraw a prefilled amendment by providing notice on the Floor or to the Secretary before the House considers the amendment;
3. debate is allowed;
4. only Secondary Amendments are allowed;
5. a majority vote is required.

<Amended text as it would appear if adopted. Scroll below the line of asterisks (***) to see the version showing all deleted and added text.>**

Rule XIII.B.3

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~~2-~~ 3. debate is allowed;

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Explanation

This practice, tested and successfully implemented for resolutions under special rules of special rules of order in previous conventions, is proposed to be the new default rule.

Adopting this approach addresses the challenges of translation and simultaneous interpretation, which can be both cumbersome and time-consuming, particularly when amendments are made on the spot. By requiring amendments to be submitted in writing, the process becomes more transparent, enabling effective translation and publication for all Deputies to review.

Finally, Deputies can better understand the proposed changes in advance, allowing for more focused and informed discussions. Deputies can also read the proposed amendments in advance to organize their thoughts on how they will need to vote, or what comments they have. This streamlining of the amendment process ultimately enhances the effectiveness and productivity of the legislative proceedings, fostering a more impactful discernment environment for all involved.



Resolution Number: 2022-A301
Title: Special Rules of Order for the House of Deputies
Legislative Action Taken: Adopted with Amendment
Final Text:

Resolved, That, notwithstanding any other House of Deputies Rule of Order to the contrary, and in light of the extraordinary challenges presented by the COVID-19-shortened General Convention, the House of Deputies adopts the following Special Rules of Order to govern all committee and legislative deliberations and actions for the 80th General Convention, including those taken prior to the convening of the convention. To the extent that these rules conflict with the Rules of Order of the House, these rules control:

I. General Rules

- a. Notwithstanding any Rule of Order, only seated deputies, first alternates, essential volunteers, essential staff, officers and those invited by the President will be allowed in the Hall or on the floor of the House. First alternates will be provided a special seating area distanced from and adjacent to the floor of the House.
- b. A public live stream will be provided for viewing open sessions of the House.

II. Committee Meetings, Hearings and Deliberations

- a. Before General Convention, all committees will meet, conduct hearings, deliberate and act only by remote means. All meetings and hearings will be conducted to enable all committee members to simultaneously hear one another with reasonable accommodations and participate in the meetings. All committee meetings and hearings conducted under the guidelines of this special rule will be considered valid, notwithstanding any conflict with the standing House of Deputies Rules of Order.
- b. Committees will be required to conduct at least one electronic hearing for all resolutions submitted before convention. Following an electronic hearing, the committee may adopt its final report to the convention on the resolutions referred to the committee.
- c. All committee pre-convention hearings and work, including committee actions commending amendments to resolutions, must be completed by June 30, 2022.
- d. Except for the Committees on Dispatch of Business, Credentials, Privilege & Courtesy, and Certification of Minutes, or as directed by the President or by the House, committee meetings during the convention will be limited to considering floor amendments adopted by the House of Bishops to resolutions for which the House of Bishops is the House of Initial Action, or which were previously adopted by the House of Deputies. Attendance of non-members at these committee meetings may be limited to accommodate social distancing and capacity requirements.

III. Resolutions

- a. Notwithstanding any other rule of the House, except for resolutions proposed by the Committee on Dispatch of Business, the Committee on Privilege & Courtesy or the President, any resolution submitted for consideration to the Secretary after June 6, 2022, will be considered out of order unless the House votes to consider it.

IV. Legislative Calendar and Consent Calendar

- a. The Legislative Calendar and Consent Calendar must be published at least 12 hours in advance of the session at which it is to be considered except on the final legislative day,

when the Committee on Dispatch may add items to the calendar as needed to ensure the timely completion of the business of the House.

b. The Consent Calendar will be considered twice a day, as the first legislative order of the morning and afternoon sessions.

c. A resolution may only be removed from the Consent Calendar by a vote of the House, the Committee on Dispatch of Business or by the President.

d. A motion to remove an item from the Consent Calendar is not debatable and requires a vote of one-third plus one.

e. All courtesy resolutions will automatically be placed on the Consent Calendar unless the Committee on Privilege & Courtesy or the Committee on Dispatch of Business votes to remove one from the Consent Calendar.

V. Debate; Committee Reports

a. Debate on all resolutions will be governed by the following rules:

i. A total of 20 minutes will be allowed for debate on a matter and all amendments and motions related to the matter.

ii. During the first six minutes, no deputy may move to amend, substitute or end debate, unless no one wishes to speak on the matter.

iii. Following the first six minutes of debate, the House will automatically consider any amendments submitted on a matter in the order they are submitted. Debate on any amendment will be limited to four minutes. Once the 20-minute limitation expires, the matter will be automatically put to a vote.

b. Committee reports may not exceed two minutes in length, or up to four minutes if the presenter requires translation into English.

VI. Amendments

a. Any deputy wishing to propose a primary amendment on a matter during a session must submit that amendment to the Secretary after 12 noon EDT on July 5, 2022, and before the beginning of the session at which the matter is to be considered. All amendments must be submitted in the manner prescribed by the Secretary. Any primary amendments not submitted in advance will be out of order. Primary amendments will be taken up in the order in which they were filed.

VII. Motions and Deferral

a. Changes to existing motions:

i. A motion to recall from committee may be brought on or after the second legislative day. A motion to limit or extend debate is not debatable.

b. Additional Type of Motion:

i. Deferral to the 81st General Convention

1. The House may vote to defer consideration of a resolution to the 81st General Convention. A motion to defer is:

a. a secondary motion;

b. not debatable;

c. not amendable; and

d. requires a majority vote.

2. A Legislative Committee or the Committee on Dispatch of Business may vote to defer consideration of a resolution to the 81st General Convention during a committee meeting.

a. The vote of any Legislative Committee or the Committee on Dispatch of Business recommending deferral of action on a resolution to the 81st General Convention will be deemed accepted by the House without coming to the floor unless the House

votes to suspend the rules, recall the resolution from the committee and place it on the Legislative Calendar.

3. Any *calendared* resolution on which the House takes no vote of any kind on the floor will be deemed submitted for consideration to the 81st General Convention in its original form. Any proposed amendments or recommended actions by the Legislative Committee to which the resolution was referred will be included as a supplemental report to the 81st General Convention.

VIII. Nominations and Elections

a. Nominations:

i. All nominations must be submitted to the Secretary on the form provided by the Secretary. No nominations will be made from the floor.

ii. Deadlines for nominations are as follows:

1. Nominations for all offices, except for the office of Secretary and Vice-President, must be submitted by 12 noon on the first legislative day.

2. Nominations for the office of Vice-President must be submitted by 6 p.m. on the second legislative day.

iii. All nominations must meet the standard qualifications required by the Constitution, Canons or Rules of Order.

b. Elections:

i. Elections will take place on the following schedule:

1. Elections for the office of Secretary will take place on the first legislative day.

2. Elections for all offices except Vice President and Secretary will be the first item of business following the consent calendar on the second legislative day.

3. Elections for the office of Vice President will be the first item of business following the consent calendar in the afternoon session on the third legislative day.

And be it further,

Resolved, That the need to adopt these Special Rules of Order, both for decisions and actions made and taken already to conduct the legislative process and for the effective management of legislation during the 80th General Convention, arises from unprecedented specific and unique circumstances, details, and considerations relating to the COVID-19 pandemic; and be it further

Resolved, That the decisions and actions stated and reflected in these Special Rules of Order are not intended to establish, act, operate, be construed, be cited, be interpreted, or serve as precedent, policy, analysis, evidence of past practice, interpretation, or determination, in any way or for any purpose, of the Constitution, Canons, House of Deputies Rules of Order, or the authority of any office or body, or any other matter.

Citation: General Convention, *Journal of the General Convention of...The Episcopal Church, Baltimore, 2022* (New York: General Convention, 2023), pp. 234-238.



Resolution Number: 2015-A152
Title: Adopt New Rules of Order for the House of Deputies
Legislative Action Taken: Adopted as Amended
Final Text:

Resolved, That pursuant to Canon I.1.2, the House of Deputies hereby repeals its existing Rules of Order and adopts the attached Rules of Order, which are to remain in force until amended or repealed by the House.

PROPOSED RULES OF ORDER OF THE HOUSE OF DEPUTIES

I. The Holy Scriptures

A. Placement of Holy Scriptures

1. **The President and Secretary will ensure that a copy of the Holy Scriptures is reverently displayed at all meetings of the House of Deputies.**

B. Daily Prayers

1. **The daily session of the House will begin with prayers.**
2. **The President may call for prayers at other times.**
3. **Any Deputy may ask the President to call for prayer at other times.**

II. General Rules

A. Duty of Deputies

1. **Deputies will prepare for and give their attention to the business of the House.**
2. **Deputies will attend all sessions of the House unless excused by the President.**

B. Communications Devices

1. **The President may allow Deputies to bring cell phones, computers, and other communication devices to the House, except as provided in these rules during closed sessions.**
2. **No talking on communications devices is allowed while the House is in session.**
3. **All communications devices will be set to the silent mode.**
4. **Deputies will respect those around them as they use such devices.**

C. Distribution of Printed, Digital, and Other Materials

1. **Only official reports, papers, and documents necessary for the business of the House may be distributed to the House, except with the approval of: (i) the President; or (ii) the House by a majority vote.**
2. **These rules apply to physical materials on the floor and digital materials distributed through official legislative software or devices.**

D. Quorum

1. **To transact business the Constitution, Article I Sec. 4, requires:**
 - i. **a majority of the Dioceses entitled to representation in this House must have at least one clerical Deputy present; and**
 - ii. **a majority of the Dioceses entitled to representation in this House must have at least one lay Deputy present.**

- E. **Minutes**
1. **The Minutes of the House will be kept by the Secretary or Assistant Secretaries and reviewed by the Committee on the Certification of Minutes.**
 2. **The Committee on the Certification of Minutes will review, approve, and publish the final Minutes for each day before the start of the next day's session.**
 3. **The Committee on the Certification of Minutes will report its action at the next scheduled session.**
 4. **The House may require that the Minutes for any session be approved by the House.**

III. Deputations

- A. **Chair of Deputation**
1. **At least one year before the first legislative session of the General Convention, each Deputation will:**
 - i. **designate a Chair; and**
 - ii. **notify the Secretary of the House of Deputies of the name of the Chair.**
 2. **The Deputation Chair will:**
 - i. **serve as the primary contact for House of Deputies communications;**
 - ii. **certify the Deputation's votes by orders;**
 - iii. **certify changes in the Deputation during General Convention;**
 - iv. **perform other duties as directed by the President.**
- B. **Certification of Alternate Deputies as Deputies**
1. **Alternate Deputies may not sit or vote with their Deputations, unless and until certified by the Committee on Credentials as a substitute for a Deputy.**
 2. **The Committee on Credentials will certify Alternate Deputies as Deputies before each session.**
 3. **The procedures for certification will be those determined by the Secretary of the House of Deputies.**
 4. **An Alternate Deputy will serve for one or more legislative sessions as Deputy but only until the Deputy for whom he or she substituted is able to resume their seats.**
 5. **The Committee on Credentials will hear and decide any disputes on certification of Deputies and will report their decision to the House.**

IV. Floor Privileges and Arrangements

- A. **Floor Privileges. No one will be admitted to the floor except Deputies, officers of the House, and:**
1. **the Treasurer of the General Convention;**
 2. **other persons authorized by the President or Secretary, to assist in the conduct of the business of the House;**
 3. **other persons invited or authorized by the President.**
- B. **Seat and Voice. The following will have seat and voice on the floor of the House:**
1. **two ordained persons and two lay persons who are duly authorized representatives of the Episcopal Church in Liberia;**
 2. **members of the Official Youth Presence;**
 3. **other persons authorized by the Joint Rules, the Constitution, or Canons.**

- C. **Platform.** Only officers of the House of Deputies, designated members of the Committee on Dispatch of Business, and other persons authorized or invited by the President may be on the platform of the House.
- D. **Placement of Deputations and Others.** Deputations will be seated together on the floor of the House in random order, except that:
 - 1. Deputations with members serving on the platform may be seated near the platform;
 - 2. Deputations requiring language interpretation or with other needs may be seated in proximity to one another; and
 - 3. the President may seat deputations and others as necessary to assist in the business of the House.
- E. **Seating Adjacent to the Floor**
 - 1. The President and the Secretary will designate a visitor's gallery.
 - 2. The President and Secretary may designate areas adjacent to the floor of the House of Deputies as seating for Alternate Deputies, members of Executive Council, and others.
- F. **Revocation of Floor Privileges**
 - 1. Any person, including Deputies and officers, may be excluded for good cause from the floor of the House by a two-thirds vote.
 - 2. Any motion to exclude must specify the length of time, up to the final adjournment, that the person is excluded from the floor.
 - 3. The motion may provide that the person discontinues serving as a member of a committee during the person's exclusion from the floor.

V. Officers

- A. **President.** The President of the House of Deputies will be elected in accordance with the Canons.
 - 1. The President will preside over all meetings of the House, unless the President relinquishes the Chair for a temporary period.
 - 2. If the President relinquishes the Chair:
 - i. the Vice-President will preside; or
 - ii. if the Vice-President is unable or unwilling to Preside, the President may appoint any Deputy to preside.
 - 3. If the President has relinquished the Chair, the President may resume the Chair at any time.
- B. **Vice-President.** The Vice-President of the House of Deputies will be elected in accordance with the Canons.
 - 1. The Vice-President will preside over all meetings of the House in the absence of the President.
 - 2. If the Vice-President is presiding and wishes to relinquish the Chair, the Vice-President may appoint any Deputy to preside.
 - 3. If the Vice-President has relinquished the chair to a Deputy, the Vice-President may resume the chair at any time.
- C. **Secretary and Assistant Secretaries**
 - 1. The Secretary of the House of Deputies will be elected in accordance with the Canons.
 - 2. The Secretary may appoint Assistant Secretaries with the confirmation of the House.

- D. Parliamentarian**
1. The President may appoint one or more Parliamentarians and Vice-Parliamentarians to advise the President or presiding officer on parliamentary procedure.
 2. A Parliamentarian may be a member of the House or another person at the discretion of the President.
 3. The Parliamentarian may address the House or any committee of the House at the direction of the President or presiding officer to facilitate the business of the House.
- E. Chaplain**
1. The President may appoint one or more Chaplains to the House, who may, but need not be, members of the House. The President will specify the duties of the Chaplain.
- F. Sergeant-at-Arms**
1. The President may appoint a Sergeant-at-Arms and necessary assistants.
 2. The Sergeant-at-Arms and assistants may be members of the House or other persons at the discretion of the President.
 3. The President will specify the duties of the Sergeant-at-Arms. Duties may include:
 - i. locating Chairs of legislative committees and escorting them to the platform;
 - ii. escorting distinguished visitors and performing ceremonial duties;
 - iii. maintaining order and decorum in the House;
 - iv. ensuring only authorized persons are seated on the floor during sessions of the House except when there is a Joint Session of both Houses; and
 - v. ensuring that only authorized persons are present during Closed Sessions.

VI. Regular Session Schedule

- A. Regular Order of Business**
1. The regular Order of Business of each session of the House will be as follows, unless modified by the House in the schedule adopted by the House.
 - i. Opening Prayer
 - ii. Report of the Certification of the Minutes
 - iii. Report from the Committee on Credentials
 - iv. Communications from the President
 - v. Messages from the House of Bishops
 - vi. Report of the Committee on the Dispatch of Business
 - vii. Report on Elections
 - viii. Committee Reports and Legislation
 2. Order of Committee Reports. The order of legislation and Committee Reports will be determined as follows:
 - i. The Committee on Dispatch will adopt and publish a daily legislative calendar the day before each legislative session.
 - ii. During the time allotted for daily Committee Reports and legislation, Resolutions will be considered in the order on the published calendar.
 - iii. Following the adjournment for the day, the Committee on Dispatch will update the calendar for the subsequent day and modify the order of Committee Reports and legislation as necessary to consider high priority legislation.

- iv. **Once legislation is added to the Calendar, the legislation will remain on the Calendar unless removed or acted upon by the House.**
- B. Special Order of Business**
- 1. **Priority over regular business. If the House adopts a Special Order of Business, it will have priority over any other item of business, including any pending motions, reports, or Resolutions.**
 - 2. **Vote. A Special Order of Business requires a two-thirds vote to be adopted or amended.**
 - 3. **Special Consideration of Business. The President at any time no other Matter is being considered, may present any Matter to the House for its immediate consideration and action.**
- C. Consent Calendar**
- 1. **Business placed upon the Consent Calendar. A Consent Calendar will be maintained by the Secretary and voted upon once a day as the first legislative order of the day.**
 - 2. **Publishing the Consent Calendar.**
 - i. **The Consent Calendar must be published at least twenty-four hours before the beginning of the session at which the Consent Calendar is to be voted upon.**
 - ii. **The Consent Calendar must be posted by the Secretary either:**
 - a. **online, to the General Convention web site; or**
 - b. **in hard copy, at a preannounced place and distributed to the Deputies.**
 - 3. **Placing items on the Consent Calendar. Every Committee Reports on Resolutions or other matters will be placed on the Consent Calendar automatically unless:**
 - i. **the committee votes to exclude it from the Consent Calendar;**
 - ii. **it is removed in accordance with these Rules;**
 - iii. **the Rules of Order, the Joint Rules of Order, the Canons, or the Constitution require a different procedure for considering the item;**
 - iv. **the item has been set by a Special Order of Business; or**
 - v. **the item is one of the following:**
 - a. **a report from the Joint Standing Committee on Program, Budget and Finance;**
 - b. **an election;**
 - c. **a Resolution of privilege or courtesy;**
 - d. **the confirmation of the election of the Presiding Bishop.**
 - 4. **Who may remove items from the Consent Calendar. An item may be removed from the Consent Calendar any time before the final vote on the Calendar by:**
 - i. **the Legislative Committee proposing the action;**
 - ii. **the Chair of the Committee on Dispatch of Business;**
 - iii. **the proposer of the Resolution or Memorial;**
 - iv. **any three Deputies;**
 - v. **the President of the House.**
 - 5. **Procedure to remove items from the Consent Calendar. An item may be removed by:**
 - i. **providing notice to the Secretary; or**
 - ii. **announcement on the floor of the House.**
 - 6. **Voting on the Consent Calendar. When voting on the Consent Calendar, the House will vote on all items at once. A majority vote is required to adopt the calendar.**

- i. **Affirmative Vote.** A vote to adopt the Consent Calendar is a vote to take the action recommended by the respective Legislative Committees for all items on the Consent Calendar.
- ii. **A Negative Vote.** If the House rejects the Consent Calendar, all items on the Consent Calendar will be placed on the Calendar by the Committee on Dispatch.

VII. Resolutions and Memorials

- A. **Resolutions.** Resolutions are matters by which the House or the General Convention speaks to a particular subject or concern, amends the Constitution or Canons, or expresses the mind of the House.
- B. **Memorials**
 1. **Memorials** are statements about matters of great importance that urge General Convention to take action on a particular topic.
 2. **Memorials** are referred to a legislative committee to inform the committee's work and deliberation.
 3. **A committee** may propose a Resolution in response to a Memorial.
- C. **Form.** A Resolution or Memorial will take the form prescribed by the Secretary.
- D. **Proposing.** A Resolution or Memorial may be proposed by:
 1. **a Deputy, if:**
 - i. **two other Deputies** endorse the Resolution or Memorial; and
 - ii. **the Deputy** proposes no more than a total of three Resolutions and three Memorials.
 2. **the President of the House of Deputies;**
 3. **a House of Deputies Legislative Committee;**
 4. **a Message from the House of Bishops;**
 5. **a Diocese;**
 6. **a Province;**
 7. **a Standing Commission, Task Force, or body** required to report to the General Convention; or
 8. **the Executive Council.**
- E. **Submission Deadline.** No Resolution or Memorial may be first submitted to the House after the end of the second legislative day, unless it is:
 1. **a Resolution of privilege or courtesy;**
 2. **proposed by a House of Deputies Legislative Committee;**
 3. **proposed by the President of the House of Deputies;**
 4. **a Message from the House of Bishops; or**
 5. **voted on by the House to consider it.**

VIII. Legislative Committees

- A. **General Rules on Legislative Committees**
 1. **Appointment and Creation**
 - i. **No later than 90 days** before the first legislative day of General Convention, the President will appoint Legislative Committees for the work of the House of Deputies at General Convention.
 - ii. **The Legislative Committees** may include the following and any others that the President designates:

- a. **Rules of Order.** Reviews and proposes Resolutions to revise the rules that govern the House.
- b. **Constitution & Canons.** Receives and proposes Resolutions that propose amendments to the Constitution or Canons.
- c. **Governance & Structure.** Receives and proposes Resolutions that address the governance and structure of the Church including General Convention, Executive Council, and the Anglican Communion.
- d. **World Mission.** Receives and proposes Resolutions on mission personnel, world mission strategy, and covenant relationships with other Anglican Provinces or bodies.
- e. **Social Justice & International Policy.** Receives and proposes Resolutions on social justice issues in the Church's extra-US dioceses and the international peace and justice work of the Church, including engagement with the Anglican Communion.
- f. **Social Justice & United States Policy.** Receives and proposes Resolutions on social justice issues facing the United States, including its international engagement.
- g. **Congregational Vitality.** Receives and proposes Resolutions on the health, development, and redevelopment of congregations and faith communities including church planting, college and university communities, and new and non-traditional contexts.
- h. **Evangelism & Communications.** Receives and proposes Resolutions on evangelism within the Church's jurisdictions; receives and proposes Resolutions on communication strategies and technologies to strengthen the Church's communication of the Gospel and opportunities for information management and exchange within the Church.
- i. **Prayer Book, Liturgy & Music.** Receives and proposes Resolutions on the Book of Common Prayer, liturgy, and music of this Church.
- j. **Formation & Education for Ministry.** Receives and proposes Resolutions on Christian formation and education for all the baptized, and all matters related to ordained ministry.
- k. **Church Pension Fund.** Receives and proposes Resolutions on the purpose, scope, structure, and work of the Church Pension Fund including, but not limited to, pensions, disability, health insurance, other insurance and products for lay and ordained employees of the Church, insurance for Church institutions, and publishing.
- l. **Stewardship & Development.** Receives and proposes Resolutions on stewardship, stewardship education, development, and planned giving.
- m. **Ecumenical & Interreligious Relations.** Receives and proposes Resolutions on relations between the Church and other Churches, the Church and other religions, interchurch cooperation and unity, and interreligious dialogue and action.
- n. **Environmental Stewardship & Care of Creation.** Receives and proposes Resolutions on environmental stewardship and the care of creation.

- o. **Confirmation of the Presiding Bishop.** Receives the Report from the House of Bishops regarding the election of a Presiding Bishop, and recommends action regarding confirmation.
- iii. **Special Legislative Committees.** The President will appoint the following Special Legislative Committees for the work of the House of Deputies at General Convention no later than 90 days before the first legislative day of General Convention. These committees are not required to hold hearings under these Rules before taking any action.
 - a. **Dispatch of Business.** Proposes the agenda for the House, determines the Calendar of the Day, proposes Special Orders of Business, and schedules elections.
 - b. **Certification of Minutes.** Reviews the Minutes of the previous legislative day, corrects the Minutes and reports on their completion to the House.
 - c. **Privilege & Courtesy.** Receives and proposes Resolutions that commend individuals or organizations and proposes Resolutions that express the House's appreciation for groups or persons.
 - d. **Credentials.** Registers Deputies and reports on the number of voting members in the House of Deputies at each session and acts as tellers for elections.
- 2. **Membership and Composition**
 - i. The President will determine the size of each Legislative Committee and appoint the members.
 - ii. All members of Legislative Committees must be Deputies.
 - iii. The President is a member of all Legislative Committees, *ex officio*.
 - iv. The President will seek to balance the committee members across the provinces of the Church, where feasible.
- 3. **Committee Officers and Assistants**
 - i. The President will appoint the Chair, Vice-Chair, Secretary, and any other officers deemed necessary, of each Legislative Committee.
 - ii. The President must appoint the officers of Legislative Committees no later than 90 days before the first legislative day of General Convention.
 - iii. The President may appoint Legislative Aides to assist Legislative Committees in the conduct of business prior to and during General Convention.
- 4. **Publication of Committee Appointments**
 - i. The Secretary of the House of Deputies will make the information about Legislative Committees known to the Church.
- 5. **Role and Authority of Legislative Committees.** Each Legislative Committee will have the following roles and responsibilities:
 - i. Consider Resolutions, Memorials, and other matters referred to it for action or information.
 - ii. Propose Resolutions on subjects that have not been referred to it for action but which are within the scope of the description of their responsibilities in Rule VIII.A.1.ii or as assigned by the President.
 - iii. Hold hearings.
 - iv. Prepare reports and recommend actions on Resolutions, Memorials, and other matters referred to it.

6. **Committee Meetings**
 - i. **The Secretary of the House will arrange a meeting space for each Legislative Committee.**
 - ii. **The meeting location for each Legislative Committee will be made available to the House and the public by the Secretary of the House.**
 - iii. **The President may direct any Legislative Committee to convene and consider matters referred to it prior to the time set for legislative committee meetings at the General Convention site by the Joint Standing Committee on Planning and Arrangements. Such meetings may be held electronically in a way that all members can hear all other members.**
 - iv. **A meeting may be called by the Chair or by a majority of the members.**
 - v. **In accordance with Canon V.3.2 a quorum will be a majority of all the members.**
 - vi. **Legislative Committees may, but are not required to, meet with a parallel House of Bishops Legislative Committee assigned to consider the same matter or matters. The House of Deputies Legislative Committee must always vote separately on the final action on any matter referred to it.**
 - vii. **Only members of the Legislative Committee may speak during meetings, unless the Chair invites other persons to speak.**
 - viii. **All meetings of Legislative Committees will be open to the public unless the Committee votes to hold a closed meeting.**
 - ix. **A Legislative Committee may hold a closed meeting upon a two-thirds vote of the members present. Any motion to enter a closed session must specify the topic to be discussed. No final action on a matter referred to the Committee may be taken during a closed meeting.**
 - x. **Before entering a closed session to discuss a Resolution, the Committee must first hold a public hearing on the Resolution.**
 7. **The Secretary of the Legislative Committee will keep (or cause to be kept) a record of:**
 - i. **time and place of each meeting;**
 - ii. **attendance of Committee members at each meeting;**
 - iii. **Resolutions and other matters considered at each meeting and all actions taken on them; and**
 - iv. **all other motions and actions of the Committee.**
 8. **The Secretary of the Legislative Committee will file the record of each Legislative Committee meeting with the Secretary of the House. The record will be delivered by the deadline set by the Secretary of the House.**
- B. **Legislative Committee Hearings**
1. **Hearings Required**
 - i. **Legislative Committees must hold a hearing on every Resolution, Memorial, and other matter referred to them for action or proposed by them before taking final action.**
 - ii. **Legislative Committees should try to schedule all Resolutions, Memorials, or other matters on the same subject for hearing at the same time.**
 - iii. **Hearings may be held by Legislative Committees as early as two (2) days before the first legislative day of General Convention.**
 2. **Notice of Hearings**
 - i. **Two Days before the First Legislative Day. For hearings to be held two days prior to the first legislative day of General Convention, a Legislative**

Committee will deliver a Notice of Hearing to the Secretary of the House of Deputies at least seven (7) days before the hearing. Upon receipt the Notice of Hearing will be posted by the Secretary on the General Convention website.

- ii. **During General Convention and One Day before the First Legislative Day.**
For hearings to be during or not more than one day before the first legislative day of General Convention, a Legislative Committee will deliver the Notice of Hearing to the Secretary of the House of Deputies so that it can be posted by the Secretary on the General Convention website at least eight (8) hours before the hearing. For hearings scheduled before 10:00 a.m., the Notice of Hearing must be posted by the Secretary by 6:00 p.m. of the day before the hearing.
- iii. **The Secretary of the House of Deputies will specify the form for the Notice of Hearing.**

3. Testimony at Hearings

- i. **Any person may testify at a hearing before the Legislative Committee.**
- ii. **All persons who wish to testify at a hearing before the Legislative Committee must register by signing a witness sheet.**
- iii. **Persons testifying must identify themselves by name, status (Deputy, Bishop, Alternate, or Visitor), Diocese, organization represented, if any, and the Resolution or matter on which they wish to testify.**
- iv. **The Chair may limit the number of persons who may testify, set time limits, alternate pro and con, give preference to Deputies or other groups of persons and otherwise regulate the hearing.**

4. Record of Hearings

- i. **The Secretary of the Legislative Committee will keep (or cause to be kept) a record of the:**
 - a. **time and place of each hearing;**
 - b. **attendance of Committee members at each hearing;**
 - c. **Resolutions and other matters considered at each hearing; and**
 - d. **name and identifying information of each person testifying before the Legislative Committee and the Resolution or matter upon which each spoke.**
- ii. **The Secretary of the Legislative Committee will file the record of each Legislative Committee hearing with the Secretary of the House at the conclusion of each hearing.**

C. Legislative Committee Reports

- 1. **Each Legislative Committee must take final action on every Resolution and other matter referred to it for action to recommend that the House takes one of the following actions:**
 - i. **adopt as proposed;**
 - ii. **adopt as amended by the Committee; all amendments made by a Committee will apply automatically to the Resolution and the matter before the House when the Resolution is considered will be the Resolution as amended by the Committee;**
 - iii. **adopt a substitute Resolution:**
 - a. **A substitute Resolution must be on the same subject as the Resolution referred to the Legislative Committee for action.**

- b. A substitute Resolution may only cover one Resolution referred to the Legislative Committee for action.
- c. If the House declines to adopt a substitute, the original Resolution will be automatically referred back to the Committee for additional consideration.
- iv. **adopt a consolidated substitute Resolution:**
 - a. A consolidated substitute Resolution must be on the same subject as the Resolutions referred to the Legislative Committee for action.
 - b. Its report on the final action on that Resolution must identify all the other Resolutions the substitute is intended to cover.
 - c. A vote by the Legislative Committee to recommend adoption of a consolidated substitute Resolution will be an automatic recommendation to take no further action on all other Resolutions the consolidated substitute Resolution is intended to cover.
 - d. If the House declines to adopt a consolidated substitute Resolution, the original Resolutions will be automatically referred back to the Committee for additional consideration.
- v. **reject;**
- vi. **refer to a specified Standing Commission, General Convention Task Force, Executive Council or other body of the Church for study, action, or to make recommendations on the subject to the next General Convention;**
- vii. **take no further action because:**
 - a. the matter has already been dealt with by action of the House of Deputies at this meeting of General Convention;
 - b. the matter is covered by a Resolution of a prior General Convention;
 - c. for other reasons.
- viii. **If the Resolution or matter has been acted on by the House of Bishops:**
 - a. concur with the action of the House of Bishops;
 - b. concur as proposed to be amended by the House of Deputies Legislative Committee;
 - c. concur with substitute as proposed by the House of Deputies Legislative Committee;
 - d. not concur and take a different action;
 - e. not concur.
- ix. **A House of Bishops Message to discharge will be treated as take no further action.**
- 2. **Minority Report**
 - i. **If there is a minority position on a final action on a Resolution or other matter and the minority requests to make a minority report to the House, the Chair will include the minority report in the Legislative Committee's report on the final action on the Resolution or other matter.**
 - ii. **A minority position consists of at least one-quarter (1/4) of the members of the Legislative Committee present and voting on the Resolution, Memorial, or other matter.**

IX. Other Committees

A. General Rules on Other Committees

1. **Appointment and Creation**
 - i. **The President may designate other Committees for the work of the House of Deputies at General Convention no later than 90 days before the first legislative day of General Convention except that Conference Committees will be appointed during General Convention as needed.**
 - ii. **The Committees may include the following and any others that the President designates:**
 - a. **Resolution Review**
 1. **The Resolution Review Committee will review all Resolutions submitted prior to General Convention to review that they are consistent with the polity of this Church, that they are in the form required by the Canons, and to assess whether they have funding implications.**
 2. **The Committee will prepare an advisory report on each Resolution and provide it to the chair of the Legislative Committee to which the Resolution is referred for action. The Committee will continue the review process while General Convention is in session.**
 3. **The Committee may draft or redraft any matter in the proper language upon request by the President, a Legislative Committee, a Deputy, or the House.**
 2. **Membership and Composition**
 - i. **The President will determine the size of each other Committee and appoint the members.**
 - ii. **Members of other Committees need not be Deputies.**
 - iii. **The President is a member of all other Committees, *ex officio*.**
 3. **Committee Officers**
 - i. **The President will appoint the Chair, Vice-Chair, Secretary, and any other officers deemed necessary, of each other Committee.**
 - ii. **The Secretary of the House of Deputies will make the information about other Committees known to the Church.**
- B. Committee Meetings**
1. **The Secretary of the House of Deputies will arrange a meeting space for each Committee.**
- C. Conference Committees**
1. **Creation. A Conference Committee will be created:**
 - a. **by a vote by the House to refer legislation passed by the House of Bishops to a Conference Committee; or**
 - b. **when the House of Bishops has concurred, with amendment, on the legislation already acted on by the House, and the House does not concur with the House of Bishops' amendment.**
 2. **Appointment. The President will appoint a Chair and all members of a Conference Committee from the House of Deputies.**
 3. **Final Action. When a Committee of Conference has been formed, the final action upon the matter under consideration will be deferred until the Conference Committee has reported to this House.**

X. Special Committees

- A. **The President may designate Special Committees for the work of the House of Deputies at or between sessions of the General Convention.**
- B. **Membership and Composition**
 - 1. **The President will determine the size of each Special Committee and appoint the members.**
 - 2. **Members of Special Committees need not be Deputies.**
 - 3. **The President will be a member of all Special Committees, *ex officio*.**
- C. **Committee Officers**
 - 1. **The President will appoint the Chair, Vice-Chair, Secretary, and any other officers deemed necessary, of each Special Committee.**
 - 2. **The Secretary of the House of Deputies will make the information about Special Committees known to the Church.**

XI. Sessions of the House

- A. **Legislative Sessions**
 - 1. **Purpose. A Legislative Session is a regular session of the House of Deputies where the House considers Resolutions, hears reports from committees, and provides Deputies an opportunity to debate.**
- B. **Special Order Sessions**
 - 1. **Purpose. A Special Order Session is a session set by the House to consider a particular Resolution or other matter under special rules for deliberation and debate. Sessions can be used to consider important or strategic matters in an informal manner for conversation and connection.**
 - 2. **How brought. A Special Order Session may be scheduled by a two-thirds vote of the House.**
- C. **Closed Sessions**
 - 1. **Purpose. A closed session of the House has limited attendance and is used to discuss sensitive or pastoral matters. No action may be taken by the House in a closed session.**
 - 2. **How brought. The Deputies may vote to enter a closed session by a majority vote.**
 - 3. **Who may attend. Only the following may attend a closed session:**
 - i. **Deputies;**
 - ii. **Officers of the House of Deputies;**
 - iii. **persons given seat on the floor of the House;**
 - iv. **other persons authorized by the House;**
 - v. **other persons authorized by the President.**
 - 4. **Special Rules regarding Closed Sessions**
 - i. **Minutes will be kept by the Secretary for all Closed Sessions. Minutes taken during an closed session may only be reviewed and revealed in a closed session.**
 - ii. **Personal electronic devices may not be used to communicate or record during a closed session.**
 - iii. **Members are honor bound to keep the proceedings of a closed session confidential.**

XII. Debate

- A. **Deputies may debate.**

1. Any Deputy or person given seat and voice on the floor of the House may participate in debate, unless a Rule of the House specifies otherwise.
 2. Any Deputy or person participating in debate will provide their name and the Diocese they represent.
- B. Definitions**
1. **Debate.** Debates are an opportunity for Deputies to engage in discussion on any matter.
 2. **Matter.** A matter includes any Resolution, Memorial, motion, message from the House of Bishops, or Committee report, that is presented to the House to consider and act upon.
- C. Deputies may engage in debate on any matter except when:**
1. debate has been ended by a vote of the House;
 2. debate is not allowed due to a Rule of the House, a Joint Rule, a Canon, or the Constitution.
- D. Time Limits**
1. A total of 30 minutes is the maximum time allowed to debate on:
 - i. any matter; and
 - ii. all motions related to that matter.
 2. If a person rises to speak during the first six minutes of debate on a matter, no member may move the following unless no person seeks to debate on the matter:
 - i. amend the motion or Resolution;
 - ii. move a substitute;
 - iii. end debate.
 3. During a debate on any motion or other matter, a member may:
 - i. speak up to two (2) minutes, or up to four (4) minutes if translation is required, after being recognized by the Chair;
 - ii. speak twice.
 4. Debate will end following:
 - i. a successful vote to end debate;
 - ii. the end of the time allowed for debate by a Rule or Special Order; or
 - iii. by ruling of the President if:
 - a. at least three Deputies have spoken in favor of the matter and no one rises to speak against it; or
 - b. at least three Deputies have spoken against the matter and no one rises to speak in favor of it; or
 - c. no one rises to speak on the matter.

XIII. Motions

- A. How Made**
1. Motions may be made by any Deputy or other person authorized to make a motion by the Rules of the House.
 2. A Deputy wishing to make a motion must:
 - i. provide their name and the Diocese they represent;
 - ii. acknowledge his or her intent to make a motion in any queuing system; and
 - iii. be recognized by the President or presiding officer.

B. Types of Motion. Any Deputy may make one of the following motions and no other motions may be made on the floor of the House, except as otherwise provided by these Rules.

1. Motions that affect the general business of the House.

i. Adjourn or Recess:

- a. **is used to end (adjourn) a session or take a short recess;**
- b. **has the following characteristics:**
 - 1. **no debate is allowed;**
 - 2. **no amendments may be made;**
 - 3. **a majority vote is required.**

ii. Adjourn and reconvene at a specific time:

- a. **is used to end a session and set a time to reconvene;**
- b. **has the following characteristics:**
 - 1. **debate is only allowed on the time;**
 - 2. **amendments are only allowed on the time.**

iii. Appeal the ruling of the President or presiding officer:

- a. **is used to appeal any decision of the President or presiding officer on any question of procedure;**
- b. **has the following characteristics:**
 - 1. **debate is allowed;**
 - 2. **amendments are not allowed;**
 - 3. **a majority vote is required;**
 - 4. **must be made immediately after the Presiding Officer's ruling.**

iv. To Create a Special Order of Business or Change the Order of Business:

- a. **is used to create a Special Order of Business that is not included in the Convention schedule or change an existing Order of Business. It may also include special rules to govern how the order is to be carried out.**
- b. **Has the following characteristics:**
 - 1. **amendments are allowed;**
 - 2. **debate is allowed;**
 - 3. **a two-thirds vote is required.**

v. To Suspend the Rules:

- a. **is used to suspend or modify the Rules of the House that interfere with a particular goal of the House;**
- b. **has the following characteristics:**
 - 1. **amendments are allowed;**
 - 2. **debate is allowed;**
 - 3. **a two-thirds vote is required.**

2. Motions that affect debate on a Resolution or other matter.

i. End Debate and Vote Immediately:

- a. **is used to end the debate on a motion, Resolution, report, or other action item and force a vote. It is also sometimes known as "moving the previous question."**
- b. **has the following characteristics:**
 - 1. **affects only the matter being debated;**
 - 2. **no debate is allowed;**
 - 3. **a two-thirds majority vote is required.**

ii. Postpone Debating a Motion or Resolution until a Specific Time:

- a. is used to postpone debating and considering a motion or Resolution until a certain time, after a certain time has elapsed, or after an event has occurred. It cannot be used to postpone action until after General Convention has adjourned.
 - b. has the following characteristics:
 - 1. debate is allowed;
 - 2. amendments are allowed;
 - 3. a majority vote is required.
 - iii. **To Recall from a Committee:**
 - a. is used to bring something out of a legislative committee and immediately to the floor of the House;
 - b. has the following characteristics:
 - 1. may not be brought until the fourth legislative day;
 - 2. debate is allowed;
 - 3. no amendments are allowed;
 - 4. a two-thirds vote is required.
- 3. **Motions that affect what is done with a matter.**
 - i. **To Refer Back to the Originating Committee, a Different Committee, a Standing Commission, or Other Body:**
 - a. is used to refer a matter to a legislative committee or group to study the matter and report back suggested amendments or actions;
 - b. has the following characteristics:
 - 1. may be debated;
 - 2. may be amended as to the body referred;
 - 3. a majority vote is required.
 - ii. **Take No Further Action:**
 - a. is used to stop considering a particular Resolution or Memorial and remove it from further consideration at the current meeting of the House;
 - b. has the following characteristics:
 - 1. debate is allowed;
 - 2. no amendments are allowed;
 - 3. a majority vote is required.
 - iii. **To Amend or Substitute:**
 - a. is used to modify or change a Resolution or motion. This would include a technical change or a substantive change that would alter the meaning or the intent of a Resolution or motion. Amendments must be related to the item in the Resolution or motion that they are trying to change.
 - b. **Secondary Amendments are:**
 - 1. proposed changes to an amendment. Secondary Amendments must relate to the specific subject of an amendment and may not be used to alter other parts of a Resolution or parts not affected by an amendment.
 - c. has the following characteristics:
 - 1. debate is allowed;
 - 2. only Secondary Amendments are allowed;
 - 3. a majority vote is required.
 - iv. **To Divide the Matter:**

- a. **is used to divide a Matter or Resolution into separate parts and vote separately. If the Matter is easily divisible into separate subjects, it may be divided by the Chair at a request of a member.**
- b. **process to use this matter:**
 - 1. **first make the request to divide the question and explain where the question should be divided;**
 - 2. **the President then rules on whether the question is divisible or not;**
 - 3. **if the question is divisible, the House proceeds to debate and act on the divided parts of the question;**
 - 4. **If the President rules the question is not divisible, any Deputy may appeal the ruling.**
- v. **To Reconsider Something Previously Acted Upon:**
 - a. **is used to reconsider a Matter which was previously voted upon by the House at the current meeting of the General Convention;**
 - b. **has the following characteristics:**
 - 1. **any Deputy may move to reconsider a Matter;**
 - 2. **no amendments are allowed;**
 - 3. **debate is allowed if the Matter being reconsidered is debatable;**
 - 4. **a majority vote is required;**
 - 5. **a Matter may only be reconsidered once;**
 - 6. **if the motion for reconsideration is adopted, the Resolution is restored to where it was immediately before the previous action being reconsidered was taken by the House.**

XIV. Voting

- A. **Every Deputy must vote when a matter is put to a vote.**
- B. **The President may excuse a Deputy from voting on a matter, if:**
 - 1. **the Deputy has a conflict of interest; or**
 - 2. **for other good cause.**
- C. **Vote necessary to adopt a matter. The amount of votes necessary to pass a Resolution or other matter is:**
 - 1. **a majority vote consists of more than half of the votes;**
 - 2. **a two-thirds vote consists of at least two-thirds of the votes;**
 - 3. **a majority Vote by Orders consists of a more than half of the lay deputations and more than half of the clergy deputations.**
- D. **Counting the votes. The amount necessary to pass a matter will be determined by those present and voting.**
- E. **Vote by Orders under Art. 1 Sec. 5 of the Constitution.**
 - 1. **Procedure:**
 - i. **Vote by Orders will be taken on any matter at the request of the clerical or lay deputations of at least three separate dioceses or as required by the Constitution or Canons;**
 - ii. **the vote of each order, Clerical and Lay, will be counted separately and each order in each Diocese will have one vote;**
 - iii. **to carry in the affirmative any question being voted on by orders requires concurrence in the affirmative by both orders;**

- iv. **concurrence in the affirmative by an order requires the affirmative vote in that order by a majority of the Dioceses present in that order unless a greater vote is required by the Constitution or by the Canons;**
 - v. **an affirmative vote of a Clerical or Lay order requires a majority of the Deputies present in that order in that Diocese.**
2. **No vote. A no vote (i.e., not in the affirmative) occurs when the majority of a Clerical or a Lay deputation's vote is against a matter or is tied.**
 3. **Two-thirds vote. If a motion under the Rules requires a two-thirds vote, and a Vote by Orders is duly called, the motion will pass if there is an affirmative vote in each order of two-thirds of the Dioceses.**
 4. **Counting. The count on a Vote by Orders will be by either electronic and/or written means as required by the President or presiding officer.**
 5. **Publishing the results. The results of all Votes by Orders will be posted promptly in a manner that is readily accessible to the House and the public and includes how each order in each diocese voted.**
 6. **Polling. The vote of the individual Deputies of a Diocese must be stated and recorded when requested by a member of the Deputation.**

XV. Elections

A. Nominations

1. **Nominations by any two Deputies are permitted before any election by the House.**
2. **Each nomination is submitted in writing, in a form adopted by the Joint Standing Committee on Nominations, to the Secretary, no later than the third legislative day.**
3. **There are no nominating speeches for any office or position, except for the President and Vice-President of the House.**

B. Voting Requirements

1. **All elections will be by individual secret ballot, paper or electronic, except where there are no more nominees than open seats, in which case the vote may be by voice.**
2. **A majority vote is required to elect.**

C. Balloting Procedures

1. **In all elections in which there are eight or fewer nominees, after the third ballot there will be only two more nominees than the number of vacancies to be filled on the ballot. After the fifth ballot only one more nominee than the number of vacancies to be filled will be on the ballot.**
2. **In all elections in which there are more than eight nominees, after the third ballot there will be only four more nominees than the number of vacancies to be filled on the ballot.**
3. **After the fifth ballot there will be only one more nominee than the number of vacancies to be filled on the ballot.**

XVI. Confirmation of the Election of a Presiding Bishop

- A. **When the President receives the name of the bishop elected by the House of Bishops to serve as Presiding Bishop, the President will refer the name to the Legislative Committee on the Confirmation of the Presiding Bishop.**

- B. **The Legislative Committee on the Confirmation of the Presiding Bishop will make a recommendation to the House on whether to confirm or not to confirm the choice of the House of Bishops.**
- C. **The House may choose to receive the Committee's report to the House in a closed session.**
- D. **If the House chooses to receive the report in a closed session, the House may continue in a closed session for the purpose of debate.**
- E. **Following the end of debate, the House will move out of a closed session. The Committee will repeat its recommendation and the House will immediately vote on the recommendation.**
- F. **The House will vote by individual secret ballot, paper or electronic, unless a Vote by Orders is requested.**
- G. **A majority vote is required to confirm.**

XVII. Parliamentary Authority

- A. **The latest edition of Robert's Rules of Order, Newly Revised will govern the interpretation of these Rules and Procedures to the extent that Roberts is not inconsistent with these Rules.**
- B. **The Constitution, Canons, Joint Rules, and Rules of this House take precedence when there is a conflict with Robert's Rules of Order.**

XVIII. Supremacy and In Force Clause

- A. **These Rules are subordinate to the Constitution, Canons, and Joint Rules of Order of the General Convention.**
- B. **These Rules remain in force at each meeting until amended, revoked, or replaced by the House.**

XIX. Amendments to the Rules of Order

- A. **The House may amend these Rules at any time by a two-thirds vote of the members present.**
- B. **The Legislative Committee on Rules of Order will consider all proposed amendments to the Rules and make recommendations to the House.**
- C. **All amendments to these Rules take effect immediately unless expressly provided otherwise.**

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